Criminal Justice Information Systems Integration
Request For Services

1. Introduction and Overview

A. The Iowa Division of Criminal and Juvenile Justice Planning (CJJP) is a division within the Iowa Department of Human Rights, a state agency within the Executive Branch of government. CJJP is authorized to coordinate and provide support for Iowa’s Criminal Justice Information System (CJIS) Integration Initiative.

B. CJJP is currently coordinating a statewide CJIS project which intends to integrate the disparate criminal justice information systems throughout the criminal justice enterprise. In preparation for the establishment of a statewide criminal justice information system, CJJP recognizes a basic philosophy of integration. There is the recognition that simply automating an existing process will not maximize the return on investment. Existing processes were generally developed based on the limitations of a paper-based process. These paper-based processes must be re-engineered to take full advantage of the technology available today to facilitate electronic transfer of data. Furthermore, amassing data from existing stand alone systems into a data warehouse without an understanding of the underlying source and transformations of that data will bring about uncertainty in the data’s validity and integrity.

C. CJJP viewed a comprehensive understanding of the current business practice as a critical step towards the future of an enterprise wide solution to share criminal justice information. Therefore, CJJP coordinated a statewide, system-wide, criminal justice information analysis. This was accomplished through a review of current business practices and by mapping the flow of information throughout the criminal justice enterprise. By using this analysis of existing processes, value streams were identified and inter-dependencies evaluated. The information obtained during this project led to the logical next step of developing a detailed CJIS implementation strategy. This strategy, in the form of a comprehensive, five-year strategic plan, provides the state with the blueprint for implementing CJIS in Iowa.

D. The State of Iowa, CJJP, seeks a qualified contractor familiar with criminal justice systems and criminal justice information exchange solutions, to provide services relative to implementing selected components of the first year of Iowa’s five year CJIS plan. These services include:
1. Developing GJXDM-conformant information exchange packages (IEPDs) to facilitate the exchange of Uniform Traffic Citation and Complaints, Pre-Sentence Investigations, Protective Orders, Complaint and Affidavit, Trial Information, Incident Report, Warrants, OWI, and Sentencing Orders.

2. Building Iowa-specific GJXDM-conformant namespace and data standards.

3. Conducting transaction processing analysis to identify triggering events that will initiate discrete web services to support the exchanges identified in #1 above.

E. It is the State’s intent to review, negotiate and issue a contract within 5 working days of selecting a contractor.

2. Contractor Proposal

A. Contractors shall provide a brief proposal (not more than 20 pages), which clearly addresses the service and requirements identified below. At a minimum, proposals shall:

1. Include a clear statement of understanding of the services to be delivered and the contractor’s ability to deliver them on time.
2. Include an explanation of the strategy, processes, and procedures that will be used to provide the requested services.
3. Include basic corporate and sub-contractor information to include, but not limited to, ownership, size, and relationship with larger owner, financial resources, date of incorporation and staffing locations.
4. Include an all-inclusive, itemized, total cost (including all travel, expenses, etc.) to provide the requested services. Contractor’s personnel shall be identified in the proposal. Staff assigned by the contractor must possess experience in the analysis of the business practices and the exchange of criminal justice information as well as GJXDM and XML processes. Contractor’s personnel must not be substituted without prior approval of the State’s CJIS Coordinator or the CJIS Advisory Committee.

5. Work Plan:

a. Describe your approach and use of any tools (identify them) that will be used to meet the requirements of this request for services.
b. Contractor proposals must include a detailed Work Plan explaining how the contractor intends to complete and deliver the requested services. The Work Plan shall include, but it is not limited to, a statement of Project understanding, responsibility matrix (State and contractor), Project tasks with milestones, payment milestones and objectives to provide the required services and deliverables.

c. Describe how the Project will be managed, prioritized, and controlled. This must include the Project management structure (with organizational chart) and the method of Project status reporting (include an example of a Management/Status Report).

d. The contractor shall submit monthly written Management/Status Reports detailing progress made in fulfilling the contract on schedule. Electronic submission (MS Word) is acceptable.

e. Provide a positive response by providing confirmation and/or the information requested. Describe in detail how your proposal complies with each requirement identified in Section 3 (Requirements).

B. The State assumes no responsibility for representations concerning this RFS which are or may be made by its employees, agents, or representatives prior to the execution of a legal contract, unless such representations are specifically incorporated into this RFS in writing. Verbal discussions pertaining to modifications or clarifications of this RFS shall not be considered part of the RFS unless confirmed in writing. All such requests for clarification shall be submitted in writing. Any information provided by the Contractor verbally shall not be considered part of the proposal. Only written communications from the Contractor and received by the State within the required time frames shall be accepted.

C. Any contract(s) resulting from this RFS and subsequent evaluation process shall not necessarily be awarded to the Contractor(s) with the lowest prices. Instead, the contract(s) shall be awarded to the compliant Contractor who best meets, in the sole opinion of CJJP, the requirements of this RFS. The award decision of the State shall be final.

D. Any or all services provided by the selected Contractor for this Request for Service shall be provided by and pursuant to a CJJP services contract. If the funds necessary to proceed to the contracting phase are insufficient or otherwise become unavailable
CJJP reserves the right to disregard all proposals submitted under this RFS and take no additional action.

3. Requirements

A. The selected Contractor shall perform all duties identified in Section 1, paragraph D, above.

B. The selected Contractor shall report to, and respond to the direction of, the State’s CJIS Coordinator and the CJIS Advisory Committee.

C. Staff assigned by the Contractor shall be familiar with the processes involved in criminal justice systems and possess cumulative experience in performing criminal justice information projects and analysis and have a proven track record of success in other jurisdictions.

D. Contractor agrees that all information, programs, reports, studies, flow charts, diagrams, and other tangible and intangible material of any nature whatsoever produced and all intellectual property rights and proprietary rights therein or related thereto (collectively the Deliverables), shall become and remain the sole and exclusive property of CJJP and the State.

E. State of Iowa data files and documents may be of a highly confidential nature; therefore, the Contractor’s employees and subcontractors may be allowed access to such information only as needed for their duties relating to the performance of this request for service. The Contractor shall have positive policies and procedures for safeguarding the confidentiality of such data, and may be liable under privacy legislation for negligent release of such information. The Contractor shall be aware that access to such data and application code will be provided only to the extent permitted by State and Federal statutes and regulations. The Contractor shall be required to sign all appropriate confidentiality forms and to protect such data to the same extent it would protect its own proprietary rights. The State reserves the right to conduct criminal history and other background investigation, including fingerprinting, of the contractor, its officers, directors, shareholders, or partners and managerial and supervisory personnel retained by the contractor for the performance of any contract executed pursuant to this RFS.

F. The State reserves the right to review and/or recommend contractor/sub-contractor personnel prior to their assignment and to request changes of selected personnel after their assignment.
G. The performance period for the project shall be January 2, 2006, through June 30, 2006. The selected Contractor must complete all services, obtain the State’s acceptance, and provide all appropriate documentation not later than June 30, 2006.

H. At a minimum the following must be accomplished:

1. Develop GJXDM-conformant information exchange packages (IEPDs) to facilitate the exchange of Uniform Traffic Citation and Complaints, Pre-Sentence Investigations, Protective Orders, Complaints and Affidavits, Trial Information, Incident Reports, Warrants, OWI's, and Sentencing Orders.

2. Build Iowa-specific GJXDM-conformant namespace and data standards.

3. Conduct transaction processing analysis to identify triggering events that will initiate discrete web services to support the exchanges identified in # 1 above.

4. Additional Information

A. Iowa’s population is approximately 2,830,000, has 99 counties, and 951 cities and towns.

B. A repository of data on crimes reported to all law enforcement agencies within the State of Iowa is available at the following link:

   http://www.state.ia.us/government/dps/crime/stats/index.htm

C. A copy of the State of Iowa’s Criminal Justice Information System Integration Plan can be viewed at the following link:

   http://www.state.ia.us/dhr/cjjp/cjis/index.html

5. Questions

All inquiries concerning this Request for Services shall be submitted by e-mail to David.Meyers@Iowa.Gov and must be received no later than noon on November 18, 2005.

6. Proposal Presentation
A. One (1) paper copy and one (1) Microsoft Word electronic copy of contractor’s proposal must be received, at the following address, not later than 3:00 P.M., December 2, 2005.

David Meyers  
Justice Information System Coordinator  
Iowa Department of Human Rights  
Division of Criminal and Juvenile Justice Planning  
Lucas State Office Building, Second Floor  
321 East 12th Street  
Des Moines, IA  50319

B. CJJP reserves the right to accept or reject any part of any proposal and to accept or reject any or all proposals for any reason without penalty.

C. All proposals become the property of the State and shall not be returned to the Contractor. At the conclusion of the selection process, the contents of all proposals will be placed in the public domain and be opened to inspection by interested parties subject to exceptions provided in Iowa Code Chapter 22.

D. No payments shall be made to cover costs incurred by any Contractor in the preparation and submission of their proposals or any other associated costs.

E. With the submission of a proposal, each Contractor agrees that it will not bring any claim or have any cause of action against the State based upon any misunderstanding concerning the information provided or concerning the State’s failure, negligent or otherwise, to provide the Contractor with pertinent information as intended by this RFS.

F. All responses by a Contractor as well as all portions of a proposal submitted by a Contractor are subject to verification. Misleading and/or inaccurate answers will be grounds for disqualification of a Contractor at any stage in the procurement process.

G. The content of the proposal and any clarification thereto submitted by the successful Contractor shall become a part of the contractual obligation and incorporated by reference into the ensuing contract.

H. All proposals shall describe in detail and include all integral elements necessary for the successful delivery of the required services, including labor, equipment needs, and services offered,
and shall be in such form that, upon approval, shall be contractually binding.